



Agenda Date: 4/6/22  
Agenda Item: IIIA

**STATE OF NEW JERSEY**  
**Board of Public Utilities**  
44 South Clinton Avenue, 1st Floor  
Post Office Box 350  
Trenton, New Jersey 08625-0350  
[www.nj.gov/bpu/](http://www.nj.gov/bpu/)

OFFICE OF CABLE TELEVISION AND  
TELECOMMUNICATIONS

IN THE MATTER OF THE PETITION OF COMCAST )  
OF GLOUCESTER COUNTY, LLC, FOR A )  
CERTIFICATE OF APPROVAL TO CONTINUE TO )  
CONSTRUCT, OPERATE AND MAINTAIN A )  
RENEWAL CABLE TELEVISION SYSTEM IN AND )  
FOR THE BOROUGH OF PAULSBORO, COUNTY )  
OF GLOUCESTER, STATE OF NEW JERSEY ) DOCKET NO. CE20020155

**Parties of Record:**

**Dennis C. Linken, Esq.**, Scarinci Hollenbeck, LLC, on behalf of Comcast of Gloucester County, LLC  
**Kathy A. VanScoy, Clerk**, Borough of Paulsboro, New Jersey

BY THE BOARD:

On January 17, 1980, the New Jersey Board of Public Utilities ("Board") granted Gloucester County CATV Associates ("Gloucester County") a Certificate of Approval ("Certificate") in Docket No. 7911C-6576 for the construction, operation and maintenance of a cable television system in the Borough of Paulsboro ("Borough"). Through a series of transfers, with the requisite Board approvals, Comcast Cablevision of Gloucester County, Inc. became the holder of the Certificate, and on April 13, 1995 the Board issued a Renewal Certificate of Approval ("Renewal Certificate") in Docket No. CE94110552.<sup>1</sup> Through a series of subsequent transfers, with the required Board approvals, the current holder of the Certificate is Comcast of Gloucester County, LLC ("Petitioner"). On April 27, 2006, the Board issued a Renewal Certificate to the Petitioner in Docket No. CE05121030. Although the Petitioner's above referenced Renewal Certificate expired on January 17, 2020, it is authorized to continue to provide cable television service to the Borough pursuant to N.J.S.A. 48:5A-25, pending disposition of proceedings regarding the renewal of its Renewal Certificate.

On December 17, 2019, the Petitioner notified the Borough of its intention to exercise its right under the automatic renewal provision of the Borough's municipal consent and the Renewal Certificate. On February 21, 2020, the Petitioner filed with the Board for Automatic Renewal of its

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<sup>1</sup> In Docket Nos. 805C-6680 and CM92080843, the Board approved several transfers, which resulted in Comcast Cablevision of Gloucester County d/b/a Comcast Cablevision being the final entity holding the Certificate of Approval.

Renewal Certificate for the Borough, pursuant to N.J.S.A. 48:5A-16, 19, and 25 and N.J.A.C. 14:17-6.9 and 14:18-13.6 ("Petition"). The Petition indicates that the Borough's ordinance granting municipal consent to the Petitioner provided for an initial term of fifteen (15) years with an automatic renewal term of ten (10) years.

The Petition is based on the Borough's ordinance adopted on October 25, 2005 granting renewal municipal consent to the Petitioner. On November 8, 2005, the Petitioner accepted the ordinance, which provided in part, for an automatic renewal term of ten (10) years.

### **DISCUSSION AND FINDINGS**

The Board has reviewed the Petition and the application filed therein by the Petitioner. Based upon this review and the recommendation of the Office of Cable Television and Telecommunications, the Board **HEREBY FINDS** the following:

1. The Petitioner possesses the requisite legal, character, financial, and technical qualifications for the awarding of a Renewal Certificate, pursuant to N.J.S.A. 48:5A-22 to 29, N.J.A.C. 14:18-13.1 to .9.
2. The design and technical specifications of the system shall ensure that the Petitioner provides safe, adequate, and proper service.
3. The Petitioner has represented that all previously required construction within the franchise territory is complete.
4. The franchise period as stated in the ordinance is ten (10) years, pursuant to N.J.S.A. 48:5A-19 and 25. The Board finds this franchise period reasonable.
5. The Borough has reserved the right to review the Petitioner's performance with regard to the ordinance. In the event that the Borough shall find that the Petitioner has not substantially complied with the material terms and conditions of the ordinance, the Borough shall have the right to petition the Board for appropriate administrative action, pursuant to N.J.S.A. 48:5A-47; provided however, that the Borough shall first have given the Petitioner written notice of all alleged instances of non-compliance and an opportunity to cure the same within 90 days of that notification. If, after such reasonable notice and opportunity to cure, the Petitioner has not cured any such findings of non-compliance, the Borough may petition the Board for appropriate administrative action, including modification and/or termination of the Certificate.
6. The Petitioner shall utilize the line extension policy attached to the Certificate (Appendix "I"). The minimum homes per mile ("HPM") figure is thirty-five (35).
7. The Petitioner shall maintain informational tariffs for unregulated service rates, and promptly file any revisions thereto.
8. Pursuant to statutory requirements, the ordinance specifies a complaint officer to receive and act upon complaints filed by subscribers in the Borough. In this case, it is the Office of Cable Television and Telecommunications. All complaints shall be received and processed in accordance with any applicable rules.

9. The Petitioner shall maintain a local business office or agent for the purpose of receiving, investigating and resolving complaints. The Petitioner currently maintains a local office at 3841 Route 42, Turnersville, New Jersey.<sup>2</sup>
10. The franchise fee to be paid to the Borough is specified to be 2% of the Petitioner's gross revenues from all recurring charges in the nature of subscription fees paid by subscribers for its cable television reception service in the Borough or any additional amount required by N.J.S.A. 48:5A-30. Additional regulatory fees shall be paid to the State in an amount not to exceed 2% of Petitioner's gross operating revenues derived from intrastate operations. The Board finds these fees to be reasonable.
11. The Petitioner shall provide public, educational, and governmental access equipment and facilities as described in the application. The Petitioner currently provides one (1) system-wide channel for local origination programming and one (1) dedicated educational access channel for the use by governmental and educational access entities for the purpose of cablecasting non-commercial programming. The Petitioner provided proof to the Office of Cable Television and Telecommunications that the \$18,000 capital contribution was paid to the Borough for technology related purposes.
12. The Petitioner shall provide Total Preferred cable television service, on one (1) outlet, free of charge, to each school in the Borough, public and private, elementary, intermediate and secondary, provided that each school is located within 150 feet of active cable distribution plant. Each additional outlet installed, if any, shall be paid for on a material plus labor basis by the school requesting service. The Petitioner shall waive monthly service charges for any such additional outlets.
13. The Petitioner shall provide Total Preferred cable television service or its equivalent, on one (1) outlet, free of charge, to each of the following municipal buildings: a) police; b) fire; c) emergency management facility; and d) public library in the Borough, provided that each facility is located within 150 feet of active cable distribution plant. The Borough shall pay for each additional outlet installed to any of the above facilities on a material plus labor basis; however, the Petitioner shall waive monthly service charges for any such additional outlets.
14. The Petitioner shall provide basic Internet service via high-speed cable modem on one (1) non-networked personal computer in each qualified existing and future public school in the Borough, elementary, intermediate and secondary, at no charge, provided the facility is within 150 feet of active cable distribution plant. The Internet service shall be installed on a personal computer that is accessible to the students and shall not be used for administrative purposes only.
15. The Petitioner shall provide basic Internet service via high-speed cable modem on one (1) non-networked personal computer in each qualified existing and future public library in the Borough, at no charge, provided the facility is within 150 feet of active cable distribution plant. The Internet service shall be installed on a personal computer that is accessible to the library patrons and shall not be used for administrative purposes only.
16. At such time as the Petitioner, due to changes in the law or regulatory structure, begins offering discounted rates to senior citizens and/or disabled persons served by the

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<sup>2</sup> The local office is located within Washington Township, in Gloucester County, New Jersey.

Petitioner's Gloucester County system, the Petitioner shall offer the same or an equivalent discount to eligible customers in the Borough. The discount shall be applied in accordance with all applicable state statute and regulations.

Based upon these findings, the Board **HEREBY CONCLUDES**, pursuant to N.J.S.A. 48:5A-17(a) and 28(c), that the Petitioner has the municipal consent necessary to support the Petition. Furthermore, that such consent and issuance thereof are in conformity with the requirements of N.J.S.A. 48:5A-1 to -64 and that the Petitioner has complied or is ready, willing, and able to comply with all applicable rules and regulations imposed by or pursuant to State and federal law as preconditions for engaging in the proposed cable television operations. The Board also **FINDS** that the Petitioner has sufficient financial and technical capacity; that the Petitioner meets the legal, character, and other qualifications necessary to construct, maintain, and operate the necessary installations, lines, and equipment; and that the Petitioner is capable of providing the proposed service in a safe, adequate, and proper manner.

Therefore, the Petitioner is **HEREBY ISSUED** this Automatic Renewal Certificate of Approval as evidence of the Petitioner's authority to construct and operate a cable television system within the entirety of the Borough.

This Automatic Renewal Certificate of Approval is subject to all applicable State and federal laws, the rules and regulations of the Office of Cable Television and Telecommunications, and any such lawful terms, conditions, and limitations as currently exist or may hereafter be attached to the exercise of the privileges granted herein. The Petitioner shall adhere to the operating standards set forth by the Federal Communications Commission's rules and regulations, 47 C.F.R. § 76.1 et seq., including but not limited to the technical standards 47 C.F.R. § 76.601 through § 76.630. Any modifications to the provisions thereof shall be incorporated into this Certificate.

Failure to comply with all applicable laws, rules, regulations, and orders of the Board or the Office of Cable Television and Telecommunications or the terms, conditions, and limitations set forth herein may constitute sufficient grounds for the suspension or revocation of this Certificate.

The Board **HEREBY ORDERS** the Automatic Renewal Certificate of Approval be issued on the representation that the statements contained in the Petitioner's applications are true, and the undertakings therein contained shall be adhered to and be enforceable unless specific waiver is granted by the Office of Cable Television and Telecommunications pursuant to the authority contained in N.J.S.A. 48:5A-1 to -64.

This Certificate shall expire on January 17, 2030.

This Order shall be effective on April 13, 2022.

DATED: April 6, 2022

BOARD OF PUBLIC UTILITIES  
BY:

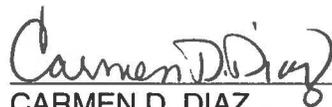
  
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JOSEPH L. FIORDALISO  
PRESIDENT

  
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MARY-ANNA HOLDEN  
COMMISSIONER

  
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COMMISSIONER

  
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UPENDRA J. CHIVUKULA  
COMMISSIONER

  
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ROBERT M. GORDON  
COMMISSIONER

ATTEST:   
\_\_\_\_\_  
CARMEN D. DIAZ  
ACTING SECRETARY

**APPENDIX "I"**

**Office of Cable Television and Telecommunications  
Line Extension Policy**

Company: Comcast of Gloucester County, LLC  
Municipality: Borough of Paulsboro

A cable operator is required to absorb the cost of extensions to the system in the same proportion that the extension is to the remainder of the system.

Actual subscribers served by the extension are required to absorb the remainder of the cost.

If new subscribers are added to the extension, the cost is adjusted and those who previously paid receive an appropriate rebate.

1.  $\frac{\text{\# of homes in extension}}{\text{mileage of extension}}$  = homes per mile ("HPM") of extension
2.  $\frac{\text{HPM of extension}}{\text{Minimum HPM that company actually constructs in the system*}}$  = ratio of the density of the extension to the minimum density that the company constructs in the system ("A")
3. Total cost of building the extension times "A" = company's share of extension cost
4. Total cost of building extension less company's share of extension cost = total amount to be recovered from subscribers
5.  $\frac{\text{Total amount to be recovered from subs}}{\text{Total subscribers in extension}}$  = each subscriber's share

In any case, the company shall extend its plant along public rights of way to:

1. All residences and businesses within 150 aerial feet of the operator's existing plant at no cost beyond the normal installation rate.
2. All residences and businesses within 100 underground feet of the operator's plant at no cost beyond the normal installation rate.

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\* The minimum HPM that the company actually constructs in the system or municipality is the minimum number of homes that the company has historically constructed at its own cost. This is a function of the operator's breakeven point and its rate of return. Unbuilt systems will use the primary service area rather than construction.

The operator's installation policies shall apply to construction beyond the public right of way.

Detailed accounting or financial information to support the minimum HPM shall be supplied to the Office for its approval in such form as required. The minimum HPM shall be updated as appropriate.

When a request for service is received, and unless good cause is shown, cable companies shall:

1. Provide a written estimate within 30 days of such a request.
2. Begin construction within 60 days of receipt of any deposit monies from potential subscribers.
3. Complete construction within 6 months of receipt of any deposit monies from potential subscribers.
4. Inform each home passed along the extension of the potential costs for subscribers.

Subscribers who pay for an extension shall be entitled to rebates in the following manner:

1. If the company acquires new subscribers subsequent to the initial calculation of step 5 above, the formula will be adjusted and those who have previously paid for the extension will be entitled to an appropriate rebate. In no event shall the amount of the rebate exceed the subscriber's contribution.
2. The company shall keep accurate records of the cost of the extension, the amounts paid by subscribers, and any appropriate adjustments.
3. The company shall notify subscribers in the extension of their rights and responsibilities concerning the extension.
4. Once an individual dwelling has paid its share of the extension cost, future reconnections or installations shall be made at the company's standard rates.
5. After a period of 5 years from the installation of the first dwelling unit in the extension, no further adjustments shall be made. Installations after 5 years shall be at the company's standard rate.
6. Once a subscriber is installed, that person shall not normally be entitled to a refund of any monies paid for the installations, except in accordance with the rebate procedure outlined in this policy.

## **Definitions**

### Primary Service Area

The Primary Service Area ("PSA") can be an entire municipality, but in many instances the PSA is a limited area within a community outside of which a line extension policy may apply. The PSA is depicted by a franchise map and narrative, presented and recorded during the franchise proceedings. It normally remains a fixed geographic area throughout the life of the franchise.

### Line Extension Survey

Potential subscribers residing outside the PSA who request service are entitled to an estimate of their share of the cost to secure service. When conducting a survey and estimating costs, a cable company should factor in all potential subscribers who could practicably be included in the extension and give consideration to apparent residential construction in areas contiguous to the proposed extension.

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CABLE TELEVISION SYSTEM IN AND FOR THE BOROUGH OF PAULSBORO, COUNTY OF  
GLOUCESTER, STATE OF NEW JERSEY

DOCKET NO. CE20020155

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