

PHIL MURPHY
Governor

SHEILA OLIVER
Lt. Governor

BRIAN O. LIPMAN Director

January 20, 2023

**VIA ELECTRONIC MAIL ONLY** 

Hon. Carmen Diaz, Acting Secretary New Jersey Board of Public Utilities 44 South Clinton Avenue, 9th Floor P.O. Box 350 Trenton, NJ 08625-0350 Board.secretary@bpu.nj.gov

Re: In the Matter of the Petition of Jersey Central Power and Light Company for

Approval of a Zero Emission Certificate Recovery Charge

**BPU Docket No.: EO221000658** 

Dear Secretary Diaz:

Please accept for filing these comments on behalf of the Division of Rate Counsel ("Rate Counsel") to the following Jersey Central Power and Light Company ("JCP&L" or "company") petition referenced above.

As directed by the Board's Order in Docket No. EO20030254, dated March 19, 2020, Rate Counsel hereby submits this filing via email only to the Board Secretary and service list.

Please acknowledge receipt of these comments. Thank you for your consideration and attention to this matter.

In May 2018 the State of New Jersey established the Zero Emissions Certificate ("ZEC") Program and ordered the Board of Public Utilities ("Board" or "BPU") to create a mechanism for

the issuance of ZECs, which represent "the fuel diversity, air quality and other environmental attributes" of one megawatt-hour of nuclear generation, N.J.S.A. 48:3-87.4, and to create a Zero Emissions Certificate Recovery Charge ("ZEC Charge"). In the enabling legislation New Jersey also directed the State-regulated electric distribution companies ("EDCs") to return excess monies collected in each EDC's separate ZECRC interest-bearing account to its retail

distribution customers at the end of each energy year. N.J.S.A. 48:3-87.5 3(j)(2).

On November 4, 2022, JCP&L filed a letter petition seeking to refund the excess ZECRC collection and corresponding interest over a twelve-month period commencing January 1, 2022 (Energy Year 2022) via the previously established Return of Excess Collections Credit Rate ("RECCR"), which is a component of the ZECRC.

The Company is proposing to refund the excess ZEC Charge collection and corresponding interest over a twelve-month period commencing January 1, 2023 (Energy Year 2023) via the previously established "Zero Emissions Certificate Reconciliation Charge ("ZECRC") which is currently set at a credit rate of (\$0.000089) per kWh (excluding Sales and Use Tax – SUT). The new ZECRC proposed by JCP&L in this proceeding, which is calculated based on 9 months of actual and 3 months of projected data, is also a credit rate of (\$0.000089) per kWh (excluding SUT) and therefore does not result in a change in the currently effective ZECRC rate. JCP&L Petition, p.1

The response to discovery request RCR-1, which JCP&L provided by letter dated December 27, 2022, indicates a revised ZECRC credit rate of (\$0.000086) when calculated based on 12 months of actual data through December 31, 2022. 2022 ZEC RCR-1, Attachment A, p.1.

On January 18, 2023, JCP&L amended ZEC RCR-1, Attachment 1, p.1, to clarify that while the updated calculated rate based on actual data through November 2022 indicates that a \$0.000003 per kWh increase to the ZEC Reconciliation Rate would be appropriate, the Company is proposing no change to the currently effective ZEC Reconciliation Rate of (\$0.000089) per kWh.

The Company is also proposing that if future ZECRC adjustments are required, rate changes be handled via compliance filing, as the credit will fluctuate between Energy Years, and in that situation the Company will make a compliance filing no later than 30 days prior to any change to the ZECRC.

Rate Counsel has reviewed the petition and discovery responses for this matter and based on the facts and discovery responses specific to this petition does not object to JCP&L's request to refund the excess of the 2022 Energy Year ZEC collection to its customers over a 12-month period. In addition, Rate Counsel does not disagree with the calculations in support of the originally filed ZECRC credit rate of (\$0.000089) or the company's proposal to keep the ZECRC credit rate of (\$0.000089) for Energy Year 2022.

Honorable Carmen D. Diaz, Secretary

January 20, 2023

Page 4

However, in regard to JCP&L's request to allow future filings to be handled similarly to

BGS reconciliation filings each year through a 30-day notice with provisional rates subject to

additional examination by the Board, it is unclear to Rate Counsel how a compliance filing with

a thirty day notice would satisfy the Board's statutory public hearing notice requirements if the

proposed adjusted rate would lead to an increase in rates. JCP&L Petition, p.2 Further, Rate

Counsel notes that JCP&L made this same request in its prior October 2021 RECCR filing, but

the Board declined to rule on that request on page 3 of its April 2022 Order where it stated: "The

Board declines at this time to predetermine that JCP&L's future RECCR adjustment filings will

not require, or will not otherwise justify according to the Board's discretion, the holding of

public hearings." Rate Counsel is unaware of any additional information in the record which

would justify a change in the Board's prior decision on this issue.

Respectfully submitted,

BRIAN O. LIPMAN, DIRECTOR

DIVISION OF RATE COUNSEL

By:

<u>/s/ Bethany Rocque-Romaine</u>

Bethany Rocque-Romaine, Esq. Assistant Deputy Rate Counsel

<sup>&</sup>lt;sup>1</sup> In the Matter of the Implementation of L. 2018, c. 16 Regarding the Establishment of a Zero Emission Certificate Program for Eligible Nuclear Power Plants, BPU Docket. No. EO18080899; and In the Matter of the Petition of Public Service Electric and Gas Company for Approval of a Zero Emission Certificate Recovery Charge, BPU Docket No. EO21101183, Order dated April 6, 2022, P. 3.

Honorable Carmen D. Diaz, Secretary January 20, 2023 Page 5 I/M/O the Petition of Jersey Central Power & Light Company for Approval of a Change to its Zero Emission Certificate Recovery Charge

BPU Docket No. EO22110703

## **SERVICE LIST**

Carmen Diaz, Acting Secretary Board of Public Utilities 44 South Clinton Avenue, 1st Floor P.O. Box 350 Trenton, NJ 08625 board.secretary@bpu.nj.gov

Mike Kammer
Board of Public Utilities
44 South Clinton Avenue
P.O. Box 350
Trenton, NJ 08625

Mike.Kammer@bpu.nj.gov

Malike Cummings
Board of Public Utilities
44 South Clinton Avenue
P.O. Box 350
Trenton, NJ 08625
Malike.Cummings@bpu.nj.gov

William Barkasy Board of Public Utilities 44 South Clinton Avenue P.O. Box 350 Trenton, NJ 08625 William.Barkasy@bpu.nj.gov

Terel Klein, DAG
Department of Law & Public Safety
Division of Law
R.J. Hughes Justice Complex
25 Market Street, P.O. Box 112
Trenton, NJ 08625
Terel.Klein@law.njoag.gov

Bethany Rocque-Romaine, Esq. Division of Rate Counsel 140 East Front Street, 4th Fl. Trenton, NJ 08625 bromaine@rpa.nj.gov

Robert Brabston, Esq. Board of Public Utilities 44 South Clinton Avenue P.O. Box 350 Trenton, NJ 08625 Robert.Brabston@bpu.nj.gov

Stacy Peterson
Board of Public Utilities
44 South Clinton Avenue
P.O. Box 350
Trenton, NJ 08625
Stacy.Peterson@bpu.nj.gov

Heather Weisband, Esq. Board of Public Utilities 44 South Clinton Avenue P.O. Box 350 Trenton, NJ 08625 Heather.Weisband@bpu.nj.gov

Pamela Owen, DAG
Department of Law & Public Safety
Division of Law
R.J. Hughes Justice Complex
25 Market Street, P.O. Box 112
Trenton, NJ 08625
Pamela.Owen@law.njoag.gov

Brian O. Lipman, Director Division of Rate Counsel 140 East Front Street, 4th Fl. Trenton, NJ 08625 blipman@rpa.nj.gov Michael Beck, Esq.
Board of Public Utilities
44 South. Clinton Avenue
P.O. Box 350
Trenton, NJ 08625
Michael.Beck@bpu.nj.gov

Benjamin Witherell, Ph.D.
Board of Public Utilities
44 South. Clinton Avenue
P.O. Box 350
Trenton, NJ 08625
Benjamin.Witherell@bpu.nj.gov

Kevin Nedza
Board of Public Utilities
44 South Clinton Avenue
P.O. Box 350
Trenton, NJ 08625
Kevin.Nedza@bpu.nj.gov

Matko Ilic, DAG
Department of Law & Public Safety
Division of Law
R.J. Hughes Justice Complex
25 Market Street, P.O. Box 112
Trenton, NJ 08625
Matko.Ilic@law.njoag.gov

T. David Wand, Esq.
Division of Rate Counsel
140 East Front Street, 4th Fl.
Trenton, NJ 08625
dwand@rpa.nj.gov

Debora Layugan
Division of Rate Counsel
140 East Front Street, 4th Fl.
Trenton, NJ 08625
dlayugan@rpa.nj.gov

Robert J. Henkes Henkes Consulting 7 Sunset Road Old Greenwich, CT 06870 rhenkes@optonline.net Joshua Eckert, Esq.
Jersey Central Power & Light Co.
300 Madison Avenue
P.O. Box 1911
Morristown, NJ 07960
jeckert@firstenergycorp.com

Kevin Siedt
Jersey Central Power & Light Co.
300 Madison Avenue
P.O. Box 1911
Morristown, NJ 07962
ksiedt@firstenergycorp.com

James Lampmann
Borough of Butler
1 Ace Road
Butler, NJ 07405
jlampmann@butlerborough.com

Thomas C. Vogdes
Public Service Electric & Gas
80 Park Plaza, T5G
P.O. Box 570
Newark, NJ 07102-4194
thomas.vogdes@pseg.com

Michele Falcao Public Service Electric & Gas 80 Park Plaza, T5G P.O. Box 570 Newark, NJ 07102-4194 michele.falcao@pseg.com

John L. Carley, Esq.
Con Edison Co. of NY Law Dept.
4 Irving Place
New York, NY 10003
<a href="mailto:carleyi@coned.com">carleyi@coned.com</a>

Heather Hall, Manager Atlantic City Electric Company 500 N. Wakefield Drive P.O. Box 6066 Newark, DE 19714 heather.hall@pepcoholdings.com Mark Mader
Jersey Central Power & Light Co.
300 Madison Avenue
P.O. Box 1911
Morristown, NJ 07960
mamader@firstenergycorp.com

Yongmei Peng Jersey Central Power & Light Co. 300 Madison Avenue P.O. Box 1911 Morristown, NJ 07962 ypeng@firstenergycorp.com

Matthew M. Weissman, Esq. Public Service Electric & Gas 80 Park Plaza, T5G P.O. Box 570 Newark, NJ 07102-4194 matthew.weissman@pseg.com

Donna M. Powell Public Service Electric & Gas 80 Park Plaza, T5G P.O. Box 570 Newark, NJ 07102-4194 donna.powell@pseg.com

Caitlyn White Public Service Electric & Gas 80 Park Plaza, T5G P.O. Box 570 Newark, NJ 07102-4194 caitlyn.white@pseg.com

Cheryl Ruggiero
Con Edison Co. of NY Law Dept.
4 Irving Place 2nd Floor Southeast
New York, NY 10003
ruggieroc@coned.com

Susan DeVito Atlantic City Electric Company 500 N. Wakefield Drive P.O. Box 6066 Newark, DE 19714 susan.devito@pepcoholdings.com Thomas Donadio
Jersey Central Power & Light Co.
300 Madison Avenue
P.O. Box 1911
Morristown, NJ 07962
tdonadio@firstenergycorp.com

Robert Oostdyk, Jr., Esq. Murphy McKeon P.C. 51 Route 23 South P.O. Box 70 Riverdale, NJ 07456 roostdyk@murphymckeonlaw.com

Aaron Karp, Esq.
Public Service Electric & Gas
80 Park Plaza, T5G
P.O. Box 570
Newark, NJ 07102-4194
aaron.karp@pseg.com

Stephen Swetz
Public Service Electric & Gas
80 Park Plaza, T5G
P.O. Box 570
Newark, NJ 07102-4194
stephen.swetz@pseg.com

Margaret Comes, Esq.
Con Edison Co. of NY Law Dept.
4 Irving Place
New York, NY 10003
COMESM@coned.com

Philip Passanante, Esq.
Atlantic City Electric Company
500 N. Wakefield Drive
P.O. Box 6066
Newark, DE 19714
philip.passanante@pepcoholdings.com

Thomas Hahn Atlantic City Electric Company 500 N. Wakefield Drive P.O. Box 6066 Newark, DE 19714 thomas.hahn@pepcoholdings.com Cynthia Holland, Esq.
Atlantic City Electric Co.
500 N. Wakefield Drive
P O Box 6066
Newark, DE 19714
Cynthia.Holland@exeloncorp.com